

Message Text

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AEC-11 RSR-01 /155 W

----- 047168

R 121210 Z MAY 73

FM AMEMBASSY VIENNA

TO SECSTATE WASHDC 8824

INFO SECDEF/ WASHDC

MBFR CAPITALS 428

USMISSION GENEVA

USLOSACLANT

USCINCEUR

USDOCOSOUTH

USDEL SALT TWO II

C O N F I D E N T I A L SECTION 1 OF 3 VIENNA 3961

GENEVA FOR DISTO

FROM US REP MBFR

EO: 11652: GDS

TAGS: PARM

SUBJ: MBFR: TURKISH, NORWEGIAN, AND BELGIAN REVISED OPENING
STATEMENTS

1. FOLLOWING ARE TEXTS OF TURKISH, NORWEGIAN, AND BELGIAN OPEN-
ING STATEMENTS AS CONSIDERED AND REVISED BY THE AD HOC GROUP ON 10
MAY. THE TURKISH STATEMENT HAS BEEN APPROVED IN ITS PRESENT FORM.
THE NORWEGIAN STATEMENT HAS BEEN APPROVED WITH THE EXCEPTION OF
THE LAST PARAGRAPH WHICH DEALS WITH THE EXEMPLARY NATURE OF MBFR.
THE NORWEGIAN RE (WIKBERG) HAS UNDERTAKEN TO REPORT TO HIS AUTH-
ORITIES THE REQUEST OF MANY MEMBERS OF THE AD HOC GROUP TO DELETE
THE PARAGRAPH. THE SIGNIFICANTLY REVISED BELGIAN STATEMENT WAS
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APPROVED UNDER THE CONDITION THAT THE BELGIAN REP (ADRIAENSSEN) WOULD CONSIDER REMOVING THE IMPLICATION IN FIRST TWO SENTENCES OF PARA 3 THAT THERE IS AN EXISTING MILITARY " BALANCE" BETWEEN THE TWO ALLIANCES, A SUGGESTION THAT COULD WEAKEN ALLIED CASE FOR ASYMMETRICAL REDUCTIONS.

2. BEGIN TEXT TURKISH STATEMENT: (1) MRM CHAIRMAN, THE PREPARATORY CONSULTATIONS ON MUTUAL AND BALANCED FORCE REDUCTIONS IN CENTRAL EUROPE, CONSTITUTE AN IMPORTANT STEP IN THE EFFORTS TO ACHIEVE A GENUINE DETENTE IN EUROPE.

(2) MILITARY SECURITY BEING A VITAL ASPECT OF MUTUAL CONFIDENCE AND COOPERATION, THE SOLUTION OF THIS COMPLEX ISSUE WILL REQUIRE SERIOUS ENDEAVOUR AND DETERMINATION ON THE PART OF ALL PARTIES.

(3) ALTHOUGH FORCE REDUCTIONS WOULD BE LIMITED TO CENTRAL EUROPE, THEY WOULD HAVE A DIRECT BEARING ON OUR SECURITY AS WELL.

(4) IT WOULD BE CONTRARY TO THE AIMS OF MBFR, IF THE MEASURES TO ELIMINATE THE SENSITIVITY IN THE CENTRAL REGION DUE TO THE CONCENTRATION OF FORCES WERE TO YIELD CONSEQUENCES WHICH MIGHT INCREASE IMBALANCE IN OTHER AREAS. SUCH A RESULT WOULD EVEN JEOPARDIZE THE FUTURE OF THE AGREEMENTS TO BE REACHED IN CENTRAL EUROPE. THEREFORE, A SOUND AND VIABLE DETENTE COULD ONLY BE ACHIEVED IF AND WHEN THE SECURITY OF THOSE COUNTRIES AFFECTED BY THE REDUCTIONS IN CENTRAL EUROPE IS ALSO SAFEGUARDED DURING EACH PHASE OF THE PROCESS.

(5) WE BELIEVE THAT THE POSITIVE RESULTS TO EMERGE FROM OUR TALKS WHICH ARE AIMED AT CREATING FAVORABLE CONDITIONS FOR GREATER SECURITY AND DETENTE IN EUROPE, WOULD STRENGTHEN THE RESULTS EXPECTED FROM THE CONFERENCE ON SECURITY AND COOPERATION IN EUROPE.

(6) HAVING IN MIND THE NEED TO BASE OUR DELIBERATIONS ON A SOLID FOUNDATION COMPATIBLE WITH THE INTERESTS OF ALL THE PARTICIPANTS AND THUS ENSURE PROGRESS, I WOULD LIKE TO EXPRESS OUR SINCERE HOPE TO SEE THE DEVELOPMENT OF AN UNDERSTANDING IN THE NEGOTIATIONS ON THE PRINCIPLES WHICH SHOULD GUIDE US IN SOLVING THIS DIFFICULT AND COMPLEX ISSUE. END TEXT TURKISH STATEMENT.

3. BEGIN TEXT NORWEGIAN STATEMENT: (1) MR. CHAIRMAN, FIRST OF ALL I SHOULD LIKE TO EXPRESS THE GREAT SATISFACTION OF MY GOVERNMENT THAT AGREEMENT HAS NOW BEEN REACHED ON THE PROCEDURES IN ORDER THAT FORMAL PLENARY MEETINGS OF THE PREPARATORY CONSULTATIONS
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ON MUTUAL AND BALANCED FORCE REDUCTIONS IN CENTRAL EUROPE CAN TAKE PLACE. MY GOVERNMENT HOPES THAT THESE PRELIMINARY CONSULTATIONS WILL MAKE IT POSSIBLE TO SET A DATE FOR THE BEGINNING OF PURPOSEFUL AND REALISTIC TALKS ON THE SUBSTANCE OF THIS QUESTION.

(2) ON A NUMBER OF OCCASIONS MY GOVERNMENT HAS EXPRESSED ITSELF IN FAVOR OF REDUCING THE LEVEL OF MILITARY CONFRONTATION AND

OF MEASURES TO INCREASE MILITARY STABILITY AND SECURITY IN EUROPE. THE PROCESS OF RELAXATION OF POLITICAL TENSION IN EUROPE, BASED ON MUTUAL RESPECT FOR LEGITIMATE AND VITAL INTERESTS, WHICH HAS TAKEN PLACE OVER THE LAST FEW YEARS AUGURS WELL FOR TALKS ON MUTUAL AND BALANCED FORCE REDUCTIONS IN CENTRAL EUROPE.

(3) THIS PROCESS OF POLITICAL DETENTE SHOULD ALSO MAKE POSSIBLE A MUTUAL AND BALANCED REDUCTION OF MILITARY FORCES ON EITHER SIDE. FURTHERMORE, A REDUCTION OF THE MILITARY CONFRONTATION WOULD SEEM TO BE NECESSARY IN ORDER TO INCREASE CONFIDENCE IN THE PROCESS OF POLITICAL DETENTE AND THUS ENABLE US TO BUILD MORE CONSTRUCTIVE RELATIONSHIPS IN EUROPE. MY GOVERNMENT THEREFORE CONSIDERS IT IMPORTANT THAT THE RELAXATION OF POLITICAL TENSION REFLECTS ITSELF ALSO IN A MORE STABLE MILITARY BALANCE AT REDUCED LEVELS.

(4) THE INTERRELATIONSHIP OF POLITICAL AND MILITARY FACTORS IMPLIES THAT NEGOTIATIONS ON REDUCTION OF THE MILITARY CONFRONTATION IN CENTRAL EUROPE CAN BE REALISTIC, AND THEREFORE PRODUCTIVE, ONLY IF THE POLITICAL, MILITARY AND GEOGRAPHICAL REALITIES ARE TAKEN FULLY INTO ACCOUNT, AND THE PREVAILING STABILITY IN THE EUROPEAN SITUATION IS NOT IMPAIRED.

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R 121210 Z MAY 73
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TO SECSTATE WASHDC 8825
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FROM US REP MBFR

(5) THESE ARE COMPLEX MATTERS WHICH CAN PROBABLY ONLY BE TACKLED IN A CONTINUOUS PROCESS. EVEN IF SOME INITIAL STEPS MIGHT BE AGREED UPON RELATIVELY SOON, WE DO NOT EXPECT ALL THE PROBLEMS TO BE SOLVED ONCE AND FOR EVER IN A MAJOR ONE- TIME OPERATING. A GRADUAL PROCESS WOULD MAKE IT POSSIBLE TO REMAIN IN STEP WITH POLITICAL DEVELOPMENTS.

(6) WITHOUT PREJUDICE TO LATER AGREEMENT ON THE PRECISE GEOGRAPHICAL AREAS FOR POSSIBLE FORCE REDUCTIONS AND RELATED MEASURES, MY GOVERNMENT HAS AGREED THAT THE TALKS SHOULD FOCUS ON CENTRAL EUROPE. WE CONSIDER THE PRESENCE
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AT THESE EXPLORATIONS ALSO OF STATES WHO WOULD NOT BE INVOLVED IN FORCE REDUCTIONS AND RELATED MEASURES IN THIS AREA, BUT WHO ARE MILITARY ALLIES OF THE STATES DIRECTLY INVOLVED, AS AN ACKNOWLEDGEMENT OF THE FACT THAT MUTUAL AND BALANCED FORCE REDUCTIONS IN CENTRAL EUROPE WILL HAVE AN IMPORTANT BEARING ESPECIALLY ON THE SECURITY OF THESE STATES. THIS IS NOT TO DENY THAT THESE MATTERS WILL BE OF CONCERN ALSO TO OTHER EUROPEAN STATES, AND THEREFORE, ANY MEASURES WHICH MAY BE CONTEMPLATED, SHOULD ALSO BE ABLE TO PRODUCE GREATER CONFIDENCE IN EUROPE IN GENERAL. ACCORDINGLY, MUTUAL AND BALANCED FORCE REDUCTIONS IN CENTRAL EUROPE MUST NOT RESULT IN DIMINISHED SECURITY FOR OTHER PARTS OF EUROPE. IN FACT, WE EXPECT THAT THIS BASIC CONSIDERATION WILL BE REFLECTED IN ANY POSSIBLE AGREEMENT ON MUTUAL AND BALANCED FORCE REDUCTIONS.

(7) WHILE AGREEING THAT THESE TALKS SHOULD BE LIMITED TO CENTRAL EUROPE, MY GOVERNMENT WOULD, HOWEVER, ON THIS OCCASION ALSO WISH TO CONFIRM ITS INTEREST THAT A PROCESS DEVELOPS BY WHICH ALSO THE AREA TO WHICH WE OURSELVES BELONG AT SOME TIME IN THE FUTURE MIGHT COVERED BY MUTUAL ARRANGEMENTS TO MAINTAIN STABILITY AND SECURITY IN EUROPE AT REDUCED LEVELS OF FORCES. END TEXT NORWEGIAN STATEMENT.

4. BEGIN TEXT BELGIAN OPENING STATEMENT: (1) MONSIEUR LE PRESIDENT, L'OUVERTURE FORMELLE D'ENTRETIENS EXPLORATOIRES SUR DES REDUCTIONS MUTUELLES ET EQUILIBREES DE FORCES EN EUROPE CENTRALE REJOINT MON GOUVERNEMENT.

(2) LA BELGIQUE N' A CESSE DEPUIS PLUSIEURS ANNEES DE DEPLOYER SES EFFORTS EN VUE DE CET OBJECTIF. IL SERAIT

INUTILE QUE JE M' ETENDE SUR CE SUJET.

(3) MON PAYS ESTIME EN EFFET QUE LA STABILITE MILITAIRE CONSTITUTE LA BASE MEME DE LA PAIX SUR LE CONTINENT EUROPEEN ET NOUS PENSONS QUE CETTE STABILITE REPOSE A SON TOUR SUR L' EQUILIBRE ENTRE LES ALLIANCES QUI S' Y SONT NOUEES. MAIS NOUS SOMMES EN MEME TEMPS PERSUADES QUE CET EQUILIBRE ENTRE ALLIANCES PEUT, ET DOIT, S' EXERCERT A DES NIVEAUX DE PUISSANCES MILITAIRES MOINSRES
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QUE CEUX EXISTANT ACTUELLEMENT. LE PROJET DE RUDUCTIONS MUTELLES ET EQUILIBREES DE FORCES EN EUROPE CENTRALE REpond, A NOTRE AVIS, A CETTE DOUBLE PREOCCUPATION.

(4) EN OPTANT POUR CET OBJECTIF, NOUS NOUS IMPOSONS DE MEME COUP UNE METHODE: NOUS DESIRONs PARLER DE MESURES SPECIFIQUES EN NOUR LIMITANT A UNE REGION DETERMINEE. SI NOUS ADMETTONS VOLONTIERS QUE CES MESURES INTERESSENT UN GRAND NOMBRE DE PAYS, FORCE NOUS EST CEPENDANT DE CONSTATER QU- ELLES NE S' APPLIQUERONT QU' A CERTAINS D' ENTRE EUX.

(5) LA BELGILQUE N' A D' AUTRE ALTERNATIVE NI D' AUTRE VOLONTE QUE DE BATIR SON AVENIR SUR LA PAIX. CETTE PAIX, NOUS LA SOUHAITONS CERTES UNIVERSELLE, MAIS POUR EN ARRIVER LA, IL NOUS FAIT D' ABORD NOUS CONCENTRER SUR L' EUROPE. NON SEULEMENT PARCE QUE LA GEOGRAPHIE A PLACE LA BELGIQUE AN COEUR DU VIEUX CONTINENT, MAIS EGALEMENT PARCE QUE L' EUROPE QUI A ETE LE THEATRE DES CONFLITS LES PLUS MEURTRIERS DES TEMPS MODERNES, RESTE, AJOURD' HUI COMME CONVENU, EN OCTOBRE PROCHAIN.

(8) AU COURS DES DERNIERES ANNEES, PLUSIEURS PAYS ONT FAIT ETAT, DANS LEURS DECLARATIONS OFFICIELLES, D' OBJECTIFS ET DE PREOCCUPATIONS SIMILAIRES AUX NOTRES. LA BELGIQUE S' EST JOINTE A SES ALLIES INTERESSES POUR DEFINIR CES OBJECTIFS ET POUR PRECISER CES PREOCCUPATIONS. LES DECLARATIONS ET LES COMMUNIQUEs PUBLIES A L' ISSUE DE REUNIONS MINISTERIELLES DE CONSEIL DE L' ATLANTIQUE NORD ET QUI ONT ETE REMIS PAR VOIE DIPLOMATIQUE AUX AUTRES PAYS D' EUROPE, CONTIENNENT A CET EGARD DES INDICATIONS QUE MON PAYS CONSIDERE COMME FONDAMENTALES.

(9) JE VOUDRAIS REPETER A CET EGARD QUE LA BELGIQUE ES FAVORABLE A LA MISE SUR PIED D' US ENSEMBLE DE DISPOSITIONS VISANT A INSTAURER ET A CONSOLIDER UN CLIMAT DE CONFIACE TOUT EN RESTANT COMPATIBLES AVEC LES IMPERATIFS DE SECURITE DE TOUTES LES PARTIES.

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AEC-11 RSR-01 LS-01 /156 W
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R 121210 Z MAY 73
FM AMEMBASSY VIENNA
TO SECSTATE WASHDC 8826
INFO SECDEF WASHDC
MBFR CAPITALS 430
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FROM US REP MBFR

(10) PARMi CES MESURES FIGURENT EN BONNE PLACE DES
REDUCTIONS APPLIQUEES AUX FORCES STATIONNEES DANS LA
REGION CENTRALE DU CONTINENT. CES MESURES NE DEVRAIENT
ENTRAINER DES DESAVANTAGES MILITAIRES POUR AUCUNE DES
PARTIES. SANS DOUTE, LES FACTEURS QUI DOIVENT ETRE
PRIS EN CONSIDERATION POUR SAUVEGARDER CET EQUILIBRE,
SONT- ILS NOMBREUX; SANS DOUTE LEUR DOSAGE S' AVEREREA-
T- IL UNE OPERATION DELICATE, MAIS LA VALIDITE DES
ENCORE, LE LIEU DE LA PLUS FORTE CONCENTRATION DE
MOYENS MILITAIRES. EN CE MOMENT OU L' EUROPE ENVISAGE
L' AVENIR AVEC PLUS DE CONFIANCE, IL SERAIT, POUR LE
MOINS ANACHRONIQUE DE LAISSER EN DEHORS DE LA NEGOCIATIONS
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LES MOYENS MILITAIRES QUI SE TROUVENT RASSEMBLES SUR CE CONTINENT. C' EST POUR CETTE RAISON NOTAMMENT QU' IL EXISTE A NOS YEUX UN RAPPORT ENTROIT ENTRE LES PRESENTS ENTRETIENS ET LES POURPARLERS A HELSINKI. ALORS QUE LA- BAS SE DISCUTENT LET CONSIONS GENERALES DE LA SECUIE ET DE LA COOPERATION EN EUROPE, C' EST ICI QUE SERONT TRAITES DES ASPECTS SPECIFIQUES DE SA SECURITE MILITAIRE COMME UN DEUXIEME VOLANT DE LA MEME ARCHE.

(6) MON PAYS CONCEVRAIT MAL, EN EFFET, QUE L' ON PUISSE PARLER D' UNE DETENTE DIGNE DE CE NOM, SI CELLE- CI NE SE CONCRETISAIT PAS DANS LES FAITS ET SUR LE TERRAIN, PAR UNE DIMINUTION DE NIVEAU DES ARMES, COMMENT NOS OPINIONS PUBLIQUES CROIRONT- ELLES AUTREMENT A LA SINCERITE DE NOS EFFORTS?

(7) C' EST DONC CONVAINCUE DE LA NECESSITE DE CE DIALOGUE ET DETERMINEE A Y ASSUMER PLEINEMENT SA RESPONSABILITE QUE LA BELGIQUE ENVISAGE LES PRESENTES NEGOCIATIONS. MON PAYS NE MENAGERA AUCUM EFFORT POUR QUE CELLES- CI PUISSENT ABOUTIR. NOS TRAVAUX ACTUELS DEVRAIENT PERMETTRE AUX NEGOCIATIONS PROPREMENT DITES DE XDEBUTER AU PLUS TARD,

ARRANGEMENTS AUXQUELS NOUS TENDONS, SERA A CE PRIX.

(11) LE MEME SOUCI D' ASSURER LA VIABILITE DES CONVENTIONS CON- CLUES NOUS PARAIT IMPLIQUER LA NECESSITE D' UNE VERIFICATION AP- PROPRIEE DU RESPECT DE CES CONVENTIONS PAR TOUTES LES PARTIES IN- TERESSEES. IL FAUT EN EFFET QUE NON SEULEMENT LES GOUVERNEMENTS, MAIS EGALEMENT LES OPINIONS PUBLIQUES POUISSENT APPRECIER CONCRE- TEMENT LES BENEFICES DE NOS ACTIVITES. DE L' AVIS DE MON GOUVERN- MENT, IL SERAIT DONC SOUHAITABLE QUE LA VERIFICATION COMPRENNE AUSSI DES CONTROLES INTERNATIONAUX ADEQUATS.

(12) DES MESURES DE MAITRISE ET DE REDUCTION DES FORCES DANS LA REGION CENTRALE DE L' EUROPE NE POURRONT EVIDEMMENT PAS ABOUTIR A DESEQUILABRER LA SITUATION MILITAIRE DANS D' AUTRES REGIONS DE L' EUROPE. C' EST LA UN ASPECT DU PROBLEME QUE NOUS DEVRONS CON- STAMMENT TENIR A L' ESPRIT.

(13) L' ENSEMBLE DE MESURES AUXQUELLES NOUS VISIONS, REQUIERT UNE
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APPROCHE PROGRESSIVE ET METHODIQUE. AUSSI PENSONS- NOUS QU' UN CER- TAIN ECHELONNEMENT SERA DE MISE. NOUS SEMMES D' AVIS QUE CET ECHE- LONNEMENT SERA DE MISE. NOUS SOMMES D' AVIS QUE CET ECHELONNEMENT DEVRA ETRE SOIGNEUSEMENT ETABLI, POUR EVITER QU' UN ETALEMENT PEUT JUDICIEUX DES MESURES NE PROVOQUE DES PERTURBATIONS DANGER- EUSES.

(14) LA TACHE QUI NOUS ATTEND EST SANS SOUTE CONSIDERABLE.
ELLE EXIGERA DE CHACUN DE NOUS BEAUCOUP DE PATIENCE ET UNE FOI
SOLIDE DANS L' UTILITE DE L' ENTREPRISE. MAIS LA REUNION QUE NOUS
TENONS AUJOURD' HUI REVET UNE IMPORTANCE HISTORIQUE ET DOIT NOUS
INCITER A L' OPTIMISME. LE SERIEUX AVEC LEQUEL SESONT POURSUIVIES
LES EXPLORATIONS BILATERALES QUI ONT PERMIS DE TENIR CETTE REUNION
ET L' ATMOSPHERE DE CORDIALE COMPREHENSION QUI C' EST MANIFESTEE
ENTREE LES DIFFERENTES DELEGATIONS NOUS ENCOURAGENT A ENVISAGER
AVEC CONFIANCE L' AVENIR DE NOS POURPARLERS. END TEXT BELGIAN
OPENING STATEMENT. HUMES

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*** Current Handling Restrictions *** n/a

*** Current Classification *** CONFIDENTIAL

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 12 MAY 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973VIENNA03961
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GDS
Errors: n/a
Film Number: n/a
From: VIENNA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730545/aaaajgev.tel
Line Count: 397
Locator: TEXT ON-LINE
Office: ACTION MBF
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 8
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 07 SEP 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <07-Sep-2001 by cunninfx>; APPROVED <25 FEB 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: <DBA CORRECTED> mcm 980213
Subject: MBFR: TURKISH, NORWEGIAN, AND BELGIAN REVISED OPENING STATEMENTS
TAGS: PARM
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

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